

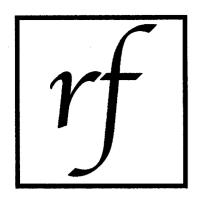
Cheyenne County, Colorado Financial Statements December 31, 2023

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Independent Auditor's Report

**Board of County Commissioners** Chevenne County, Colorado

## **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Cheyenne County, Colorado (the "County"), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Responsibilities of Management for the Financial Statements

The County's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required budgetary comparison information on pages iii through ix and pages 30 through 31 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying supplementary information including the budget to actual schedules, the balance sheet, schedule of revenues, expenditures and changes in fund balance, and the local highway finance report are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The budget to actual schedules, balance sheet, schedule of revenues, expenditures and changes in fund balance, and the local highway finance report are the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information listed above is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

rfarmer, Uc

July 12, 2024

The discussion and analysis of the Cheyenne County financial performance provides an overview and analysis of the County's financial activities for the year ended on December 31, 2023. It should be read in conjunction with the accompanying basic financial statements.

## FINANCIAL HIGHLIGHTS

- The County's total net position decreased \$152,792 or 1% during the year.
- Governmental activities' net position decreased by \$69,548 or 1%.
- Business-Type activities' net position decreased by \$83,244 or 12%.

## OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of four parts – management's discussion and analysis, the basic financial statements, required supplementary information, and a section that presents combining statements for nonmajor governmental funds.

Basic financial statements - include two kinds of statements that present different views of the County.

- Government-wide financial statements provide both long-term and short-term information about the County's overall financial status. The required financial statements include statement of net position and statement of activities. The measurement focus is on economic resources and accrual accounting is used. Assets and liabilities include both financial and capital and are reported as short and long term. Revenues and expenses are included regardless of when cash is received or paid.
- Fund Financial Statements focus on the individual parts of the County, reporting in more detail the County's operations.
  - 1. Government Funds show how general government services like public safety, public health, highways and streets, social services, culture and recreation, and general government administration were financed in the short term and what remains for future spending. The required financial statements are a balance sheet and statement of revenues, expenditures and changes in fund balance. Only assets expected to be used and liabilities that come due during the year or soon thereafter are included. Capital assets are not included as assets. The measurement focus is on current financial resources and modified accrual accounting is used to report revenues and expenses that are received during the year or soon thereafter.
  - 2. Proprietary Funds include activities, such as the Ambulance Service and is operated similar to private business with an economic resource focus and accrual accounting. The required financial statements include Statement of Net Position, Statement of Revenues, expenses, and changes in Net Position, and Statement of cash flows. All assets and liabilities, both financial and capital, long

and short-term are provided and all revenues and expenses are included regardless of when cash is received or paid.

Notes to the basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information includes budgetary comparison schedules for the General Fund and major special revenue funds.

Other Supplementary Information includes combining statements for nonmajor governmental funds and budget comparison schedules for all nonmajor special revenue funds, capital project fund, fiduciary funds, and proprietary funds.

## **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

The government-wide statements report information about the County as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the County's net position and how they have changed. Net positionthe difference between the County's assets and liabilities- is one way to measure the County's financial health, or position.

- Over time, increases or decreases in the County's net position are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the County, additional non-financial factors need to be considered, such as changes in the County's property tax base and the condition of the County's roads.

The government-wide financial statements of the County are divided into two categories:

Governmental Activities – Most of the County's basic services are included here, such as public safety, public health, highways and streets, human services, culture and recreation, and general administration. Property taxes, intergovernmental revenue and charges for services finance most of these activities.

Business-type Activities: The County charges fees to customers to recover most of the costs of certain activities, which includes the Ambulance Service.

### FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the County's most significant funds – not the County as a whole. Funds are accounting devices that a County uses to account for specific sources of funding and spending for particular purposes.

- Some funds are required by State law and by bond covenants.
- The County Commissioners establish other funds to control and manage money for particular purposes or to show that it is properly using certain taxes and grants, such as the Conservation Trust Fund.

## The County has three kinds of funds:

- Governmental Funds Most of the County's basic services are included in the governmental funds, which focus on the flow of cash in and out and how balances remaining at the end of the year are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine the change in financial resources that can be spent in the near future to finance the County's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided on the subsequent page that explains the differences between them.
- Proprietary Funds Services for which the County charges customers a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long and short-term financial information. The County's Ambulance Fund is a proprietary fund accounting for the charges for ambulance service.
- Fiduciary Funds: The County is the trustee, or fiduciary, for the Treasurer's Fund. The Treasurer, by statute, collects and distributes all property tax revenues to other County funds and local governments. The County is responsible for ensuring that the assets reported in this fund are used for their intended purpose. All of the County's fiduciary activities are reported in a separate statement of fiduciary net position. These balances are excluded from the County's government-wide financial statements because the County cannot use these assets to finance its operations.

## FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

The County uses fund accounting to comply with finance-related legal requirements.

Governmental Funds – The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. This information is useful in assessing the County's financing requirements. For example, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

A summary of the County's net position for the year is as follows:

	Governmen	tal Activities	<b>Business-Type Activities</b>		To	Total		
	2023	2022	2023	2022	2023	2022		
Current Assets	14,817,477	15,659,472	341,567	397,296	15,159,044	16,056,768		
Other Non-current Assets								
Capital Assets-Net	11,096,824	10,048,323	286,855	314,208	11,383,679	10,362,531		
Total Assets	25,914,301	25,707,795	628,422	711,504	26,542,723	26,419,299		
Deferred Outflows of Reso	ources		·					
Current Liabilities	627,377	580,080	4,779	5,264	632,156	585,344		
Non-current Liabilities	1,409,366	1,319,040			1,409,366	1,319,040		
Total Liabilities	2,036,743	1,899,120	4,779	5,264	2,041,522	1,904,384		
Deferred Property Taxes	2,289,611	2,150,181	10,621	9,974	2,300,232	2,160,155		
Net Position	21,587,947	21,658,494	613,022	696,266	22,200,969	22,354,760		
Net Position consists of:								
Net Investment in Capital A	A: 11,096,824	9,219,597	286,855	314,208	11,383,679	9,533,805		
Restricted	185,000	189,132			185,000	189,132		
Unrestricted	10,306,123	12,249,765	326,167	382,058	10,632,290	12,631,823		
Net Position	21,587,947	21,658,494	613,022	696,266	22,200,969	22,354,760		

The net position of the County's governmental funds as of December 31, 2023 was \$21,587,947 of which \$10,306,123 was unrestricted and is available for spending at the government's discretion.

The General Fund is the main operating fund of the County. As of December 31, 2023, the General Fund balance was \$5,760,464 of which \$5,575,464 was unassigned. Unassigned fund balance represents 191% of 2023 General Fund expenditures.

A summary of the County's change in net position for the year is as follows:

	Government	tal Activities	Business-Typ	<b>Business-Type Activities</b>		tal	
	2023	2022	2023	2022	2023	2022	
Program revenues:				_			
Operating Grants and							
Contributions	2,426,956	3,827,975	6,420	32,210	2,433,376	3,860,185	
Capital Grants and							
Contributions		600,000	18,152	37,345	18,152	637,345	
Charges for services	593,978	1,008,895	38,243	208,190	632,221	1,217,085	
Bad Debts and Contractual	Adjustments						
Total Program Revenue	3,020,934	5,436,870	62,815	277,745	3,083,749	5,714,615	
General Revenues:							
Taxes	2,346,340	2,002,648	11,017	9,289	2,357,358	2,011,937	
Other	77,970	589,179			77,970		
Gain on Disposition of Assets	345,466	612,032		12,217	345,466	624,249	
Investment Earnings	360,063	116,787			360,063	116,787	
Total General Revenue	3,129,840	3,320,646	11,017	21,506	3,140,857	3,342,152	
Total Revenue	6,150,774	8,757,516	73,832	299,251	6,224,606	9,056,767	
Expenses							
General government	1,928,631	1,870,858			1,928,631	1,870,858	
Judicial and Public Safety	951,347	831,702			951,347	831,702	
Highways and Streets	2,236,332	1,917,291			2,236,332	1,917,291	
Capital Outlay	834,167				834,167		
Health & H.S.	269,845	753,250			269,845	753,250	
<b>Culture and Recreation</b>		246,829				246,829	
Ambulance			157,076	180,277	157,076	180,277	
Total Expenses	6,220,322	5,619,930	157,076	180,277	6,377,398	5,800,157	
Change in net assets before	(69,548)	3,136,586	(83,244)	119,024	(152,792)	3,255,610	
transfers							
						30,900	
Change in net position	(69,548)	3,136,586	(83,244)	(119,204)	(152,792)	(96,101)	
Beginning net position	21,657,495	18,520,908	696,266	577,242	22,353,761	19,098,150	
Ending net position	21,587,947	21,657,495	613,022	696,266	22,200,969	22,354,760	

Governmental activities revenues are \$5,798,010, a decrease of \$2,959,506 from prior year revenues. Governmental expenses are \$6,928,515, an increase of \$1,308,585 from prior year expenses.

Business-Type revenues total \$49,560, which is a decrease of \$228,485 in revenues from the prior year. Business-Type expenses are \$157,076, a decrease of \$23,201 from prior year total expenses.

## **BUDGETARY HIGHLIGHTS**

Supplemental Appropriations were approved in the following funds

• Capital Expenditures

\$5,000

## CAPITAL ASSETS AND DEBT ADMINISTRATION

As of December 31, 2023, Cheyenne County's investment in capital assets for its governmental and business type activities net of accumulated depreciation was \$11,258,510. Capital assets including land, infrastructure, buildings, improvements, and equipment are as follows:

	Government	al Activities	<b>Business-type Activities</b>		Tot	tal
	2023	2022	2023	2022	2023	2022
Land	474,984	315,834	1,500	1,500	476,484	317,334
Infrastructure	3,677,792	3,677,792			3,677,792	3,677,792
<b>Buildings &amp; Improvements</b>	6,115,643	5,640,314	134,473	109,980	6,250,116	5,750,294
Equipment	8,931,089	7,686,588	847,472	847,472	9,778,561	8,534,060
Construction in Progress	374,800	444,030			374,800	444,030
Total	19,574,308	17,764,558	983,445	958,952	20,557,753	18,723,510
Accumulated Depreciation	(8,477,484)	(7,531,458)	(696,590)	(644,744)	(9,174,074)	(8,176,202)
Captial Assets, Net	11,096,824	10,233,100	286,855	314,208	11,383,679	10,547,308

This year's major Governmental capital asset additions included:

•	2023 Chevrolet Pickup and topper	\$50,380
•	2023 Case Mower	\$18,850
•	2023 Fairgrounds Cement	\$31,299
•	John Deere Mower	\$5,999
•	NE ¼ of 21-14-44	\$159,150
•	2023 Chevrolet Tahoe	\$43,578
•	Ambulance Shed Doors	\$24,493
•	2023 Chevrolet Colorado	\$31,151
•	Snow Blades	\$20,740 viii

•	2023 CAT Grader	\$315,000
•	2023 CAT Grader	\$315,000
•	2023 CAT Grader	\$315,000
•	2023 CAT Loader	\$270,304

Long-term Debt – As of December 31, 2023 the County's long-term debt consisted of the following: compensated absences of \$94,901 and landfill closure costs of \$1,314,467.

## **ECONOMIC FACTORS AND 2024 BUDGET AND RATES**

- Growth was assumed to be flat.
- Property tax revenues were budgeted at \$2,073,544.

Governmental activities revenues were budgeted at \$5,718,942, an increase of \$79,068 from 2023 actual revenues. Expenditures for governmental activities are projected to be \$9,551,567 which is an increase of \$2,623,052 from current year actual expenditures.

The main business-type activity for the County is Ambulance Service. Ambulance Fund revenues were budgeted at \$172,341 which is \$123,081 more than current year actual revenues. Ambulance Fund budgeted expenditures of \$234,432 is \$77,356 more than current year actual expenditures of \$157,076.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide the citizens, taxpayers, customers and investors and creditors of Cheyenne County, Colorado a general overview of the County's finances and to demonstrate the County's accountability. If you have questions about this report or need additional financial information, contact the Cheyenne County Colorado Commissioners, P.O. Box 567, Cheyenne Wells, Colorado 80810.

## Cheyenne County, Colorado Statement of Net Position December 31, 2023

	Governmental Activities			siness-type Activities		Total
ASSETS						
Cash and Equivalents	\$	12,051,219	\$	297,064	\$	12,348,283
Receivables		2,595,915		44,503		2,640,418
Due from Other Governmental Agencies		25,749		-		25,749
Inventories		144,594		-		144,594
Capital Assets						
Land		474,984		1,500		476,484
Infrastructure		3,677,792		-		3,677,792
Buildings		6,115,643		134,473		6,250,116
Equipment and Furniture		8,931,089		847,472		9,778,561
Construction in Progress		374,800		-		374,800
Less: Accumulated Depreciation		(8,477,484)		(696,590)		(9,174,074)
Total Capital Assets		11,096,824		286,855		11,383,679
Total Assets		25,914,301		628,422		26,542,723
LIABILITIES						
Accounts payable and accrued expenses		79,485		4,779		84,264
Due to other governmental agencies		10,060		-		10,060
Unearned Revenue-grants		537,832		-		537,832
Due in more than one year		1,314,465		_		1,314,465
Landfill closure and post-closure costs		94,901		-		94,901
Compensated absences  Total liabilities		2,036,743		4,779	-	2,041,522
Deferred In-Flows of Resources		2,030,743		4,777		2,011,322
		2 200 611		10,621		2,300,232
Deferred Property Taxes		2,289,611		10,021		2,300,232
NET POSITION		11 006 924		286,855		11,383,679
Net investment in capital assets		11,096,824		200,033		11,363,079
Restricted for:		105.000				195 000
TABOR		185,000		226 167		185,000
Unrestricted		10,306,123	•	326,167	\$	10,632,290
Total net position	\$	21,587,947	<u>\$</u>	613,022	<u> </u>	22,200,969

## Cheyenne County, Colorado Statement of Activities For the Year Ended December 31, 2023

							Net (Expense)	Revenu	e and Changes	in Net	Position		
		Program Revenue					Primary Government						
Functions/Programs	Expenses	Charges for Services		Operating Grants and Contributions		-	Capital Grants and Contributions		Governmental Activities		Business-type Activities		Total
Primary government													
Governmental activities												_	
General Government	\$ 1,928,631	-	252.697	\$	18,054	\$	-	\$	(1.657,880)	\$	-	\$	(1.657,880)
Judicial and Public Safety	951,347		178,664		294,690		-		(477,993)		-		(477,993)
Highways and Streets	2,236,332		11,185		1,500,804		-		(724,343)		•		(724,343)
Public Health and Human Services	834,167		59,262		603,115		-		(171,790)		-		(171,790)
Culture and Recreation	269,845		92,170		10,293				(167,382)				(167,382)
Total governmental activities	6,220,322		593,978		2,426,956		-		(3,199,388)		•		(3,199,388)
Business-type activities:													
Ambulance	157,076		38,243		6,420		18,152		_		(94,261)		(94,261)
Total business-type activities	157,076		38,243		6,420		18,152		-		(94,261)		(94,261)
Total primary government	\$ 6,377,398	\$	632,221	\$	2,433,376	\$	18,152		(3,199,388)		(94,261)		(3,293,649)
	General revenue	···											
	Taxes:	3.											
	Property tax	es. levie	ed for gene	ral purp	oses			\$	2,346,341	\$	11,017	\$	2.357.358
	Unrestricted in								360,063		-		360,063
	Miscellaneous								77,970		-		77,970
	Special item - ga	in on ad	iustment to	fixed a	ssets				345,466		-		345,466
		-	-		s, and transfers				3,129,840		11.017		3,140,857
		in net p	•						(69,548)		(83.244)		(152,792)
	Net position - beg								21.657,495		696,266		22,353,761
	Net position - end	_						\$	21.587.947	\$	613.022	\$	22,200,969

## Cheyenne County, Colorado Balance Sheet Governmental Funds December 31, 2023

	General	Road & Bridge	Other Governmental Funds	Total Governmental Funds
ASSETS				
Cash and cash equivalents	\$ 5,532,672	\$ 4,709,797	\$ 1,591,344	\$ 11,833,813
Investments	217,403	-	•	217,403
Taxes receivable, net	1,528,683	531,056	229,872	2,289,611
Due from other funds	-	· -	30	30
Receivable from other governments	-	-	25,749	25,749
Other receivables	58,063	134,159	114,083	306,305
Inventories	· -	144,594	•	144,594
Total assets	7,336,821	5,519,606	1,961,078	14,817,505
LIABILITIES AND FUND BALANCE Liabilities:				
Accounts payable	46,188	4,795	26,313	77,296
Unearned revenue-grants	-	-	537,832	537,832
Due to other funds	30	-	•	30
Due to other governments	-	-	10,060	10,060
Other payables	1,456	356	376	2,188
Total liabilities	47,674	5,151	574,581	627,406
Deferred in-flows of resources				
Deferred property taxes	1,528,683	531,056	229,872	2,289,611
Total deferred in-flows	1,528,683	531,056	229,872	2,289,611
Fund balance:				
Non-spendable:				
Inventories	-	144,593	-	144,593
Restricted: TABOR	185,000	-	-	185,000
Unassigned:	5,575,464		-	5,575,464
Special Revenue Funds:				
Committed	_	4,838,806	1,156,625	5,995,431
Total fund balance	5,760,464	4,983,399	1,156,625	11,900,488
Total liabilities and fund balance	\$ 7,336,821	\$ 5,519,606	\$ 1,961,078	\$ 14,817,505

## Cheyenne County, Colorado Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position December 31, 2023

Total fund balances, governmental funds	\$	11,900,488
Amounts reported for governmental activities in the Statement of		
Net Position are different because:		
Capital assets used in governmental activities are not current		
financial resources and therefore are not reported in the fund		
financial statements, but are reported in the governmental activities		
of the Statement of Net Position.		11,096,823
Some liabilities, (such as Notes Payable, Landfill Closure and		
Postclosure Costs, and Long-term Compensated Absences are not		
due and payable in the current period and are not included in the		
fund financial statement, but are included in the governmental		
activities of the Statement of Net Position.		(1,409,364)
Fund Balances of Governmental Activities in the Statement of Net		
Position	_\$	21,587,947

## Cheyenne County, Colorado Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Year Ended December 31, 2023

REVENUES	General			Road & Bridge	Other Governmental Funds		Go	Total vernmental Funds
Taxes	¢.	1 557 004	\$	550 970	\$	229 446	ø	2 246 240
Fees and fines	\$	1,557,024	Э	550,870	Ъ	238,446	\$	2,346,340 8,315
Licenses and permits		8,315 15,389		9,755		-		25,144
Intergovernmental		89,405		1,512,481		840,837		23,144
Charges for services		378,517		1,312,481		80,470		460,167
Investment earnings		360,063		1,100		50,470		360,063
Miscellaneous		18,896		385		20,889		40,170
Rent Income		36,488		303		20,007		36,488
Donations		78,600				-		78,600
Total revenues	_	2,542,697		2,074,671		1,180,642		5,798,010
EXPENDITURES Current:								
General government		1,774,162		-		25,583		1,799,745
Judicial		49,000		-		-		49,000
Public safety		591,186		-		-		591,186
Highways and street		, <u>-</u>		1,637,514		_		1,637,514
Health		6,570		-		560,454		567,024
Human services		-		-		398,200		398,200
Culture and recreation		213,082		-		691		213,773
Capital Outlay		289,744		1,236,044		146,285		1,672,073
Total Expenditures		2,923,744		2,873,558		1,131,213		6,928,515
Excess (deficiency) of revenues over								
expenditures		(381,047)		(798,887)		49,429		(1,130,505)
OTHER FINANCING SOURCES (USES)								
Other source		4,324		2,974		-		7,298
Transfers in		65,012		-		-		65,012
Transfers out		(65,012)		-		-		(65,012)
Total other financing sources (uses)	_	4,324		2,974				7,298
SPECIAL ITEM								
Proceeds from sale of assets		14,140		81,343				95,483
Net change in fund balance		(362,583)		(714,570)		49,429		(1,027,724)
Fund balance - beginning		6,123,047		5,697,969		1,107,196		12,928,212
Fund balance - ending	_\$	5,760,464	\$	4,983,399	\$	1,156,625	\$	11,900,488

## **Cheyenne County, Colorado**

## Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2023

Net change in fund balances - total governmental funds:	\$ (1,027,724)
Amounts reported for Governmental Activities in the Statement of Activities are different because:	
Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period.	
This is the amount by which capital outlay of \$1,672,073 is more than depreciation of \$873,555 in the current period.	798,518
Governmental funds report the entire net sales price (proceeds) from sale of an asset as revenue because it provides current financial resources. In contrast, the Statement of Activities reports only the gain or loss on the sale of the assets. Thus, the change in Net Position differs from the change in fund balance by the undepreciated basis of the assets	
disposed.	249,983
Some expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds:	
(Increase) decrease in landfill closure and post-closure costs not reflected on Governmental funds	(85,992)
(Increase) decrease in accrued compensation not reflected on Governmental funds	 (4,333)

Change in net position of governmental activities

(69,548)

## Cheyenne County, Colorado Statement of Net Position Proprietary Funds December 31, 2023

	Amb	ulance Fund
ASSETS	•	
Current assets:		
Cash and cash equivalents	\$	297,064
Accounts Receivable, net		33,882
Property taxes		10,621
Total current assets		341,567
Non-current assets:		
Capital Assets:		
Land		1,500
Buildings		134,473
Equipment and Furniture		847,472
Less Accumulated depreciation		(696,590)
Total non-current assets		286,855
Total assets		628,422
LIABILITIES		
Current Liabilities:		
Accounts payable		4,779
Total liabilities		4,779
DEFERRED INFLOWS OF RESOURCES		
Deferred Revenues-property taxes	<del></del>	10,621
NET POSITION		
Net investment in capital assets		286,855
Unrestricted		326,167
Total net position	\$	613,022

## **Cheyenne County, Colorado**

## Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds

## For the Year Ended December 31, 2023

	Ambulance Fund			
OPERATING REVENUES				
Charges for services, net of contractual adjustments	\$	36,663		
Miscellaneous revenue		1,580		
Property taxes		11,017		
Total operating revenues		49,260		
OPERATING EXPENSES				
Personal services		40,568		
Contractual services		4,782		
Repairs and maintenance		40,687		
Other supplies and expenses		15,271		
Insurance claims and expenses		43		
Miscellaneous expenses		3,879		
Depreciation		51,846		
Total Operating Expenses		157,076		
Operating income (loss)		(107,816)		
Income (loss) before other financing sources (uses) OTHER FINANCING SOURCES (USES)		(107,816)		
Operating contributions and grants		24,572		
Change in net position		(83,244)		
Total net position - beginning		696,266		
Total net position - ending	\$	613,022		

## Cheyenne County, Colorado Statement of Cash Flows Proprietary Fund Types for the year ended December 31, 2023

	Ambulance Fund			
CASH FLOWS FROM OPERATING ACTIVITIES:				
Cash Received from Charges for Services	\$	55,423		
Cash Received from Miscellaneous Sources		1,580		
Cash Received from Property Taxes		11,017		
Cash Payments to Suppliers for Goods & Services		(65,147)		
Cash Payments for Salaries & Benefits		(40,568)		
NET CASH PROVIDED (USED) BY				
OPERATING ACTIVITIES		(37,695)		
CASH FLOWS FROM NONCAPITAL FINANCING				
ACTIVITIES:				
Contributions and grants		24,572		
NET CASH PROVIDED BY				
NONCAPITAL FINANCING ACTIVITIES		24,572		
CASH FLOWS FROM CAPITAL & RELATED FINANCING				
ACTIVITIES:				
Purchase of Fixed Assets		(24,493)		
NET CASH PROVIDED (USED) BY CAPITAL				
AND RELATED FINANCING ACTIVITIES		(24,493)		
NET INCREASE (DECREASE) IN				
CASH & CASH EQUIVALENTS		(37,616)		
Cash & Cash Equivalents:				
Beginning of Year		334,680		
End of Year	_\$	297,064		

## Cheyenne County, Colorado Statement of Cash Flows Proprietary Fund Types for the year ended December 31, 2023 (continued)

	Ambulance Fund		
RECONCILIATION OF OPERATING INCOME TO NET			
CASH PROVIDED BY OPERATING ACTIVITIES:			
Operating Income (Loss)	\$	(107,816)	
Adjustments to Reconcile Operating Income			
To Net Cash Provided by Operating Activities:			
Depreciation		51,846	
Change in Assets and Liabilities:			
(Increase) Decrease in Accounts Receivables		18,760	
Increase (Decrease) in Accounts Payable		(485)	
NET CASH PROVIDED (USED) BY			
OPERATING ACTIVITIÈS		(37,695)	
Analysis of cash:			
Cash with County Treasurer		297,064	
TOTAL	\$	297,064	

# Cheyenne County, Colorado Custodial Funds Statement of Fiduciary Net Position December 31, 2023

	TOTALFUNDS			
ASSETS:				
Cash and cash equivalents	\$	14,314,384		
Total assets		14,314,384		
LIABILITIES:				
Due to other governmental units		14,314,384		
Total liabilities	\$	14,314,384		

# Crowley County, Colorado Custodial Funds Statement of Changes in Fiduciary Funds December 31, 2023

Additions:		
Collections for other governments	\$ 17,422,596	
Total Additions		17,422,596
Deductions:		
Disbursements to other governments	15,169,055	
Total Deductions	•	 15,169,055
Change in Net Position		2,253,541
Net Position, beginning of year		12,060,843
Net Position, end of year	•	\$ 14,314,384

## Cheyenne County, Colorado Notes to Financial Statements December 31, 2023

## Note 1 Summary of Significant Accounting Policies

The financial statements of Cheyenne County, Colorado (the County) have been prepared in conformity with generally accepted accounting principles applicable to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

## Reporting Entity

The financial reporting entity consists of (1) the primary government, (2) organizations for which the primary government is financially accountable and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The reporting entity's financial statements should present the funds of the primary government (including its blended component unity, which are, in substance, part of the primary government) and provide an overview of the discretely presented component units. Blended component units, although legally separate entities, are, in substance, part of the County's operations. Discretely presented component units, if any, are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the County.

Based on the above criteria, the following entities have been included in the County's basic financial statements using the blended presentation.

Emergency Telephone Authority – The Authority has no corporate powers separate from the County and is not financially independent.

Plains to Peaks Regional Emergency Medical & Trauma Advisory Council (RETAC) – The RETAC has been established by an intergovernmental agreement between five counties. The counties have agreed to blend its accounting into Cheyenne County's financial statements as a special revenue fund.

There are not any other entities that should be included in the County's financial statements.

## Government-Wide and Fund Financial Statements

The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the County. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes

and intergovernmental revenue, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or activity are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from government- wide financial statements. Major individual government funds and individual enterprise finds are reported as separate columns in the fund financial statements.

## Measurement Focus, Basis of Accounting and Financial Statement Presentations

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the County's governmental and business-type activities. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are considered to be available if collected within sixty days after year-end. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgements, are recorded only when payment is due.

Property taxes, franchise fees, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Expenditure-driven grants are recognized as revenue when qualifying expenditures have been incurred and all other grant

requirements have been met. All other revenue items are considered to be measurable and available only when cash is received by the government.

Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing goods and services in connection with an enterprise fund's ongoing operations. The principal operating revenues of the County's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

## **Fund Accounting**

The accounts of the County are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The County reports the following major governmental funds:

General Fund – The general fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund.

Road and Bridge Fund — This fund records costs related to county road and bridge construction and maintenance. By state law, Colorado counties are required to maintain a Road and Bridge Fund and a portion of road and bridge taxes is allocated to cities and towns for their road and street activities.

The County has the following non-major special revenue funds:

Human Services Fund – As required by state law, this fund is used to account for all federal and state public aid and assistance programs administered by the County.

Capital Project Fund – The fund accounts for the majority of capital outlay expenditures for the County. Property taxes and grants are the major sources of revenue.

Conservation Trust Fund – This fund accounts for lottery proceeds required to be expended solely on park and recreation improvements.

Emergency Telephone Authority Fund – This fund accounts for all emergency services and communications.

RETAC Fund – This fund accounts for federal and state grants for regional emergency medical and trauma services.

Public Health Agency Fund – This fund accounts for public health revenues and expenses relating to health services provided by the County.

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs (including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

The following is the County's major proprietary fund:

Ambulance Fund – This fund accounts for all financial activities associated with the County's ambulance service.

## Short-Term Interfund Receivables and Payables

The County from time to time authorizes advances between County funds. Interfund receivables and payables are classified as internal balances on the government-wide statement of net position and are classified as due to/due from other funds on the balance sheet.

## Receivables

For all revenue, the County uses sixty days as receivable under the modified accrual basis of accounting for all governmental funds.

## Allowance for Doubtful Accounts

The Ambulance Fund will establish an allowance for doubtful accounts based on the amount of revenue billed during the year, amount of cash collections during year, the amount of contractual adjustments, and actual bad debts during the year.

## Inventory

Inventory is valued at lower cost (first in, first out) or market. Inventory in the special revenue fund consists of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are purchased. Reported inventories are equally offset by a fund balance restriction which indicates that they do not constitute "available spendable resources" even though they are a component of net current assets.

## Prepayments

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

## Cash and Cash Equivalents

For the purposes of the statement of cash flows, the County considers all highly liquid investments, including restricted assets, with a maturity of three months or less when purchased to be cash equivalents.

## Capital Assets

Capital assets, which include property, plants, vehicles, equipment, and infrastructure assets (e.g., roads, bridges, and similar items), are capitalized at actual or estimated costs. Donations of such assets are recorded at estimated fair value at the time of donation. Capital assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

Maintenance, repairs and minor renovations are recorded as expenditures when incurred. Major additions and improvements are capitalized. When assets used in the operation of a government fund type are sold, the proceeds of the sale are recorded as revenues in the appropriate government fund. The County reports gains and losses on the disposal of capital assets (carrying value less sale proceeds, if any) in the government-wide statements of activities and enterprise fund operating statement. Interest incurred during the construction phase of capital assets of business-type activities is included in the capitalized value of the assets constructed.

Capital assets are defined by the government as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. The County's capital assets are depreciated using the straight-line method over the estimated useful lives of the fixed assets. Depreciation of all capital assets used in governmental activities and by proprietary funds is charged as an expense against their operations. Estimated useful lives are as follows:

Infrastructure	30-60 years
Equipment	4-50 years
Buildings & Improvements	15-60 years

The government-wide financial statements include infrastructure assets reported retroactively back to 1995.

## **Property Taxes**

Property taxes are levied, assessed, become due and attached as an enforceable lien on property as of January 1. Taxpayers have the option of paying their taxes in full on or before April 30 or paying in two installments, one half due by February 28 and

the remaining half due by June 15. Unpaid taxes become delinquent as of August 1 and are subject to collection procedures on or after October 1. The County bills and collects its own property taxes. Property taxes along with taxes for the schools, towns and special districts are accounted for in the agency fund.

## Compensated Absences

Vacation and sick pay is accrued in the appropriate fund accounts according to the County's vacation and sick pay policy at the employee's prevailing was as of the last day of the year. The liability for compensated absences does not exceed a normal year's accumulation.

## **Fund Equity**

In the fund Governmental financial statements, the following classifications describe the relative strength of spending constraints.

Nonspendable Fund Balance – This is the portion of fund balance that cannot be spent because it is either not in spendable form (such as inventory and prepaid amounts) or is legally or contractually required to be maintained intact.

Restricted Fund Balance – This is the portion of fund balance constrained to being used for a specific purpose by external parties (such as grantors or bondholders), constitutional provisions or enabling legislation.

Committed Fund Balance – This is the portion of fund balance constrained for specific purposes according to the limitations imposed by the County's highest level of decision-making authority, the County Commissioners, prior to the end of the current fiscal year. The constraint may be removed or changed only through formal action of the County Commissioners.

Assigned Fund Balance – This is the portion of fund balance set aside for planned or intended purposes but is neither restricted nor committed. The intended use may be expressed by the County Commissioners or other individuals authorized to assign funds to be used for a specific purpose. Assigned fund balances in special revenue funds will also include any remaining fund balance that is not restricted or committed. This classification is necessary to indicate that those funds are, at a minimum, intended to be used for the purpose of that particular fund.

Unassigned Fund Balance – This is the residual portion of fund balance that does not meet any of the above criteria. The County will only report a positive unassigned fund balance in the General Fund.

When both restricted and unrestricted fund balances are available for use, it is the County's policy to use restricted amounts first. Unrestricted fund balances will be used in the following order: committed, assigned and unassigned.

## Note 2 Budgetary Information

The County follows these procedures in establishing the budgetary data reflected in the financial statements.

- 1. Prior to October 15, each office submits to the Board of County Commissioners a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures.
- 2. A public hearing is conducted at the courthouse to obtain taxpayers' comments.
- 3. Prior to January 1, the budget is legally enacted through passage of a resolution. Once enacted, the budget may be amended by passage of a supplemental appropriation. Original and final amended budgets are included in the financial statements. All appropriations lapse at year end.
- 4. Budgets for the general, special revenue and expendable trust funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). The proprietary fund budget is on a non-GAAP basis.

The legal level of budgetary control, that is the level at which expenditures cannot legally exceed the appropriated amount, is established at the individual fund level for all funds.

Supplemental budgets were not adopted for 2023.

The ambulance fund overspent its budget, which may be a violation of Colorado Revised Statutes.

## Note 3 Deposits and Investments

## **Deposits**

The County reports investments at cost. The County's deposits and cash on hand are as follows:

Cash on hand	\$ 4,253
Cash in savings and checking accounts	2,134,202
Certificates of Deposit	10,209,828
Total	\$ 12,348,283

## Custodial Credit Risk

Deposits are exposed to custodial credit risk (the risk that, in the event of the failure of a depository financial institution, the government would not be able to recover

deposits or would not be able to recover collateral securities that are in the possession of an outside party), if they are not covered by depository insurance and are collateralized with securities held by the pledging financial institution, except for deposits collateralized by certain types of collateral pools including a single financial institution collateral pool where the fair value of the pool is equal to or exceeds all uninsured public deposits held by the financial institution (e.g. deposits insured by the Public Deposit Protection Act (PDPA)). Accordingly, none of the County's deposits as of year-end, are deemed to be exposed to custodial credit risk. The County has no policy regarding custodial credit risk for deposits.

All County investments are held in bank certificates of deposit. These certificates are either insured by the Federal Deposit Insurance Corporation (FDIC) or PDPA and are not exposed to any other investment risks.

Colorado statutes specify in which instruments the local government may invest, which include:

- 1. Repurchase agreements in obligations of the United States;
- 2. Obligations of the United States or obligations unconditionally guaranteed by the United States;
- 3. General obligation or revenue bonds of any state, District of Columbia, U.S. territory or any of the subdivisions, with certain limitations;
- 4. Commercial paper, with certain limitations;
- 5. Any obligation, certificate of participation or lease/purchase of the investing public entity;
- 6. Money market fund, with certain limitations, which invest in the types of securities listed above;
- 7. Guaranteed investment contracts, with certain limitations;
- 8. Participation with other local governments in pooled investment funds (trusts) which are supervised by participating governments and must comply with the same restrictions on cash deposits and investments.

Note 4 Capital Assets

A summary of changes in Governmental Activity capital assets is as follows:

Governmental Activities										
		Beginning Transfers/				Transfers/	Ending			
		Balance Additions Deletions				Balance Additions		Deletions	Balance	
Non-depreciable assets:										
Land	\$	315,834	\$_	159,150	\$	-	\$	474,984		
Total non-depreciable assets		315,834		159,150		-		474,984		
Depreciable assets:										
Buildings & Improvements		5,640,314		475,329		-		6,115,643		
Equipment		7,686,588		1,481,622		(237,121)		8,931,089		
Infrastructure		3,677,792		-		_		3,677,792		
Total depreciable assets		17,004,694		1,956,951		(237,121)		18,724.524		
Total capital assets		17,320,528		2,116,101		(237,121)		19,199,508		
Less accumulated depreciation		(7,716,235)		(873,555)		112,307		(8,477,483)		
Total capital assets, net	\$	9,604,293	\$	1,242,546	\$	(124,814)	\$	10,722,025		

The County also had construction in progress of \$444,030 as of December 31, 2023.

Depreciation expense was charged to functions/programs of the County as follows:

General Government	\$ 138,511
Public Safety	64,986
Highways and Streets	598,818
Health	15,168
Culture and Recreation	56,072
Total depreciation expense - Governmental Activities	\$ 873,555

A summary of changes in Enterprise Funds capital assets is as follows:

		Business-Typ	oe A	ctivities			
	E	Beginning Balance		Additions	Transfers/ Deletions		Ending Balance
Non-depreciable assets:							
Land	\$	1,500	\$	-	\$ 	_\$_	1,500
Total non-depreciable assets		1,500		-		-	1,500
Depreciable assets:	-						
Buildings & Improvements		109,980		24,493	-		134,473
Equipment		847,472		-	-		847,472
Total depreciable assets		957,452		24,493	-		981,945
Total capital assets		958,952		24,493	-		983,445
Less accumulated depreciation		(644,744)		(51,846)			(696,590)
Total capital assets, net	\$	314,208	\$	(27,353)	\$ -	\$	286,855

Depreciation expense was charged to functions/programs of the County as follows:

Ambulance

\$ 51,846

## Note 5 Interfund Transactions

The following is a summary of interfund transfers for the year as presented in the fund financial statements.

There were not any interfund transfers during 2023.

## Note 6 Landfill Closure and Post Closure Costs

## Landfill

The County operates two solid waste landfills and is required by federal and state laws and regulations to provide closure and post-closure future costs. The County is required to perform certain maintenance and monitoring functions for thirty years after closure. These costs are reported as liabilities in the Statement of Net position under Governmental Activities each year the landfill is operated based on landfill capacity used as of December 31.

## Cheyenne Wells Site

The County closed the site during 2014. Future additional costs may be incurred depending on results of soil samples, test wells, changes due to inflation, deflation, technology, or applicable federal and state regulations.

Closure and post-closure care financial assurances are being met by the local financial test.

## First View Site

### Cell 1

The County has estimated total closure costs of \$120,454 and post-closure costs of \$282,745. As of December 31, 2022, the total liability recognized for landfill closure based on use of 100% of the estimated capacity of Cell 1 is \$403,199.

## Cell 2

The County has estimated total closure costs of \$121,534 and post-closure costs of \$303,324. As of December 31, 2022, the total liability recognized for landfill closure based on use of 100% of the estimated capacity of Cell 2 is \$424,858.

## Cell 3

The County has estimated total closure costs of \$159,705 and post-closure costs of \$126,004. As of December 31, 2022, the total liability recognized for landfill closure based on use of 16% of the estimated capacity of Cell 3 is \$285,709.

## Cell 10

The County has not estimated the cost of closure and post-closure costs of Cell 10. Due to changing costs and technology, it is anticipated that the closure and post-closure costs of Cell 10 will be within the costs of previous cells. Cell 10 was approximately 65% full as of December 31, 2022.

## Cell 4 – Asbestos

The County has estimated total closure costs of \$42,236 and post-closure costs of \$114,717.

As of December 31, 2023, the total liability recognized for landfill closure based on use of 100% of the estimated capacity of Cell 4 is \$1,314,467, that also includes \$43,748 for the Cheyenne Wells cell.

The landfill is projected to have one year remaining on the present cell, assuming no additional excavation. Future additional costs may be incurred depending on results of soil samples, test wells, changes due to inflation, deflation, technology or applicable federal and state regulations.

Closure and post-closure care financial assurances are being met by the local financial test.

## Note 7 Pension Plans

The County provides pension benefits for all of its full-time employees and part-time employees who work at least 32 hours per week for 12 months out of the year through a defined contribution plan administered by the Colorado Retirement Association (CRA). In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees are eligible to participate after ninety (90) days of service. The County rate of contribution is 4%. The employee must contribute 4% and may contribute more at their election. The County's contributions for each employee and interest allocated to the employee's account are fully vested immediately. Plan provisions and contribution requirements are established and may be amended by the Commissioners.

The County's total payroll during 2023 was \$1,942,798. Both the County and the covered employees made the required contributions for the current year.

The amount contributed by the employees and the employer was \$68,481, based on eligible payroll of \$1,712,025.

A deferred compensation plan under Section 457 of the Internal Revenue code is also available to all eligible employees for voluntary contributions of up to a maximum specified by the Internal Revenue Service. Employees are eligible to participate after 90 days of service. The plan is administered by CRA, and plan provisions are established and may be amended by the Commissioners. 2023 employee contributions were \$8,212.

### Note 8 Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters.

### County Worker's Compensation Pool

The County is exposed to various risks of loss related to injuries of employees while on the job. In January, 1985, due to the high cost of obtaining worker's compensation insurance, the County joined together with other Counties in the State of Colorado to form the County Worker's Compensation Pool (CWCP), a public entity risk pool operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CSCP for its worker's compensation insurance coverage. The intergovernmental agreement of formation of CWCP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the Pool will purchase excess insurance through commercial companies for member claims in excess of a specified self-insured retention, which is determined each policy year. There have been no significant reductions in coverage from the prior year and settled claims have not exceeded coverage in any of the past three fiscal years.

### Colorado Counties Casualty and Property Pool

The County is exposed to various risks of loss related to property and casualty losses. In February, 1987, the County, due to the high cost of property and liability insurance, joined together with other Counties in the State of Colorado to form the Colorado Counties Casualty and Property Pool (CAPP), a public entity risk pool operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CAPP for its property and casualty insurance coverage. The intergovernmental agreement of formation of CAPP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the Pool will purchase excess insurance through commercial companies for member claims in excess of a specified self-insured retention, which is determined each policy year. There have been no significant reductions in coverage from the prior year and settled claims have not exceeded coverage in any of the past three fiscal years.

### Colorado Counties Health Insurance Pool

The County is exposed to various risks of loss related to health insurance coverage. In June, 1988, the County, due to the high cost of health coverage, joined together with other Counties in the State of Colorado to form the County Health Insurance Pool, a public entity risk pool operating as a common risk management and insurance program for member counties. The County pays monthly premiums for health insurance coverage. The intergovernmental agreement provides that the pool

will be financially self-sustaining through member contributions and additional assessments. There have been no significant reductions in coverage from the prior year and settled claims have not exceeded coverage in any of the past three fiscal years.

### Note 9 Long-Term Debt

The changes in long-term debt during 2023 are summarized as follows:

	December 31 2022	Additions	Payments	December 31 2023
Governmental Activities Compensated Absences Landfill Closure	\$ 90,568 1,228,474	\$ 4,333 85,991	\$ -	\$ 94,901 1,314,465
	\$ 1,319,042	\$ 90,324	\$ -	\$ 1,409,366

Compensated absences are normally paid from the funds reporting payroll and related expenditures, including the General Fund, Road and Bridge Fund, Human Service Fund, RETAC Fund, Public Health Agency Fund and East Cheyenne County Pest Control Fund. Landfill closure costs are payable from the General Fund.

### Note 10 Joint Venture

### District Attorney

The District Attorney for the Fifteenth Judicial District is a joint venture between four counties. The District Attorney represents the people of the four counties and is established by state statute. The District Attorney is an elected office and the counties comprising the District, other than approving their respective portion of the budget, do not excuse oversight responsibility, significantly affect operations, nor do they have a financial obligation beyond the budget. During 2023, the County made payments of \$41,932 to the Office of the District Attorney which are included in the General Fund.

The report of the Office of the District Attorney for the Fifteenth District may be obtained at the following address:

Office of the District Attorney
Fifteenth Judicial District
P. O. Box 1135
Lamar, Colorado 81052
(719) 336-7446

### Note 11 Contingencies

### **TABOR**

In November, 1992, Colorado voters passed a constitutional amendment (the TABOR amendment) to the State Constitution (Article X, Section 20) which required voter approval for any increases in mill levies, revenue limits, spending limits and creation of multi-year debt. In addition, the amendment requires that a 3% reserve be established for emergencies.

In 1996 the County electorate passed a ballot measure to allow the County to collect and spend excess revenues without limitations to the provisions of Article X, Section 20 of the Colorado Constitution.

The County has \$185,000 restricted within the General Fund for the emergency reserve under the TABOR amendment.

The County believes that it is in compliance with the provisions of the TABOR amendment. However, many provisions of the TABOR amendment are complex and subject to further interpretation and will require judicial interpretation.

### Landfill

Management has estimated the County's liability for closure and partial closure costs associated with two landfill cells located within the County based on current understanding of laws and regulations in accordance with GASB Statements. Additional costs or reductions in current estimates may be incurred depending on results of soil samples, test wells and final federal and state regulations.

### Cheyenne County, Colorado Budget and Actual General For the year ended December 31, 2023

		Budgeted Amounts				ual Amounts, Igetary Basis	Variance with Final Budget - Positive (Negative)		
		Original		Final					
REVENUES									
Property Taxes	\$	1,579,091	\$	1,579,091	\$	1,557,024	\$	(22,067)	
Fees and fines		6,000		6,000		8,315		2,315	
Licenses and permits		25,250		25,250		15,389		(9,861)	
Intergovernmental		3,186,300		3,186,300		89,405		(3,096,895)	
Charges for services		388,545		388,545		378,517		(10,028)	
Investment earnings		152,000		152,000		360,063		208,063	
Rental income		40,200		40,200		36,488		(3,712)	
Donations		90,000		90,000		78,600		(11,400)	
Miscellaneous		2,000		2,000		18,896		16,896	
Total revenues		5,469,386		5,469,386		2,542,697		(2,926,689)	
EXPENDITURES									
Current:									
General government		2,585,709		2,585,709		1,774,162		811,547	
Judicial		74,643		74,643		49,000		25,643	
Public Safety		745,309		745,309		591,186		154,123	
Health		6,120		6,120		6,570		(450)	
Culture and recreation		212,500		212,500		213,082		(582)	
Capital Outlay		469,000		469,000		289,744		179,256	
Total Expenditures		4,093,281		4,093,281		2,923,744		1,169,537	
Excess (deficiency) of revenues					-				
over expenditures		1,376,105		1,376,105		(381,047)		(1,757,152)	
OTHER FINANCING SOURCES (USE	S)								
Other source	•	10,000		10,000		4,324		(5,676)	
Transfers in				-		65,012		(65,012)	
Transfers out		-		-		(65,012)		65,012	
Total other financing sources (uses)		10,000		10,000		4,324		(5,676)	
SPECIAL ITEM									
Proceeds from sale of capital assets		80,000		80,000		14,140		(65,860)	
Net change in fund balance		1,466,105		1,466,105		(362,583)		(1,828,688)	
Fund balance - beginning		5,405,704		5,405,704		6,123,047		717,343	
Fund balance - ending	\$	6,871,809	\$	6,871,809	\$	5,760,464	\$	(1,111,345)	

### Cheyenne County, Colorado Budget and Actual Road & Bridge For the year ended December 31, 2023

		D., J., 4, J	<b></b>	-4-		ial Amounts,	Variance with Final Budget - Positive (Negative)		
		Budgeted Original	Amou	Final	Bua	getary Basis	Positi	ve (Negative)	
REVENUES		Original		<u>rmai</u>					
Property Taxes	\$	550,217	\$	550,217	\$	550,870	\$	653	
Licenses and permits	•	10,200	•	10,200	•	9,755	•	(445)	
Intergovernmental		1,502,567		1,502,567		1,512,481		9,914	
Charges for services		800		800		1,180		380	
Miscellaneous		500,800		500,800		385		(500,415)	
Total revenues		2,564,584		2,564,584		2,074,671		(489,913)	
EXPENDITURES									
Current:									
Highways and roads		2,637,047		2,637,047		1,637,514		999,533	
Capital Outlay		1,401,000		1,401,000		1,236,044		164,956	
Total Expenditures	-	4,038,047		4,038,047		2,873,558		1,164,489	
Excess (deficiency) of revenues						,,		<del> </del>	
over expenditures		(1,473,463)		(1,473,463)		(798,887)		674,576	
OTHER FINANCING SOURCES (USE	ES)								
Other source	,	5,000		5,000		2,974		(2,026)	
Total other financing sources (uses)		5,000		5,000		2,974		(2,026)	
SPECIAL ITEM									
Proceeds from sale capital assets		55,000		55,000		81,343		(26,343)	
Net change in fund balance		(1,413,463)		(1,413,463)		(714,570)		698,893	
Fund balance - beginning		5,418,453		5,418,453		5,697,969		279,516	
Fund balance - ending	\$	4,004,990	\$	4,004,990	\$	4,983,399	\$	978,409	

### Cheyenne County, Colorado Budget and Actual Ambulance Fund For the year ended December 31, 2023

	Budgeted Amounts		Actual Amounts, Budgetary Basis		Variance with Final Budget - Positive (Negative)			
	Original			Final				
REVENUES								
Property Taxes	\$ 10	),994	\$	10,994	\$	11,017	\$	23
Charge for services, net of contractual								
adjustments	60	0,000		60,000		36,663		(23,337)
Grantscapital and operating	84	1,496		84,496		24,572		(59,924)
Miscellaneous				-		1,580		1,580
Total revenues	155	5,490		155,490		73,832		(81,658)
EXPENDITURES								
Personal services	70	0,000		70,000		40,568		29,432
Contractual services	17	7,800		17,800		4,782		13,018
Repairs and maintenance		3,500		78,500		40,687		37,813
Other supplies and expenses	8	3,300		8,300		15,271		(6,971)
Insurance claims and expenses	2	2,980		2,980		43		2,937
Miscellaneous	1	3,000		8,000		3,879		4,121
Total Operating Expenses	18:	5,580		185,580		105,230		80,350
Operating income (loss)	(30	0,090)		(30,090)		(31,398)		(1,308)
RECONCILING ITEM								
Depreciation				<u> </u>		(51,846)		51,846
SPECIAL ITEM								
Proceeds from sale capital assets		_		-		-		-
Net change in net position	(3)	0,090)		(30,090)		(83,244)		(53,154)
Net position - beginning	•	2,281		302,281		696,266		393,985
Net position - ending		2,191	\$	272,191	\$	613,022	\$	340,831

### Cheyenne County, Colorado Balance Sheet Other Governmental Funds December 31, 2023

		Capital Projects	Conservation Trust		RETAC		Emergency Telephone Authority		Public Health		Department of Human ublic Health Services		Total Governmental Funds	
ASSETS	_		•	40.511		00406	•	160.055	•	100.007	•	450 400	•	1 501 044
Cash and cash equivalents	\$	535,471	\$	43,511	\$	204,867	\$	160,057	\$	189,036	\$	458,403	\$	1,591,344
Taxes receivable, net		161,593		-		-		-		-		68,279		229,872
Due from other funds		-		-		-		-		30		-		30
Receivable from other governments		-		-		-		-		-		25,749		25,749
Other receivables						64,334		3,998		45,753		(2)		114,083
Total assets		697,064		43,511		269,201		164,055		234,819		552,429		1,961,078
LIABILITIES AND FUND BALANCES Liabilities: Accounts payable Unearned revenues-grants		-				13,494 255,621		-		6,380		6,439 282,211		26,313 537,832
Due to other governments		-		_		-		•		-		10,060		10,060
Other payables		-		-		84		-		292		-		376
Total liabilities						269,199		-		6,672		298,710		574,581
Deferred in-flows of resources				<del>-</del>										
Deferred property taxes		161,593		-		-		-		-		68,279		229,872
Total deferred in-flows		161,593	_	-						-		68,279		229,872
Fund balances:														
Committed		535,471		43,511		2		164,055		228,147		185,440		1,156,625
Total fund balance		535,471		43,511		2		164,055	************	228,147		185,440		1,156,625
Total liabilities and fund balance	\$	697,064	\$	43,511	\$	269,201	\$	164,055	\$	234,819	\$	552,429	\$	1,961,078

### Cheyenne County, Colorado

### Statement of Revenues, Expenditures and Changes in Fund Balances Other Governmental Funds

### For the Year Ended December 31, 2023

	Capital Projects	 servation Trust	RETAC		Emergency Telephone Authority		elephone		Department of Human Health Services		 otal-Other vernmental Funds
REVENUES							_		_		
Taxes	\$ 167,621	\$ -	\$	-	\$	-	\$	-	\$	70,826	\$ 238,446
Intergovernmental	-	10,293		247,099		-		248,482		334,963	840,837
Charges for services	-	-		-		40,557		39,913		-	80,470
Miscellaneous	 	 		18,272				2,617			 20,889
Total revenues	 167,621	10,293		265,371		40,557		291,012		405,789	1,180,642
EXPENDITURES Current:											
General government	4,558					21,025		_		_	25,583
Health	4,556	_		232,218		2.,025		328,236		_	560,454
Culture and recreation	_	691		232,210		_		520,250		_	691
Human services	_	071		_		_		_		398,200	398,200
Capital Outlay	113,134	<u> </u>		33,151		-		-		-	 146,285
Total Expenditures	117,692	691		265,369		21,025		328,236		398,200	 1,131,213
Excess (deficiency) of revenues over expenditures	 49,929	 9,602		2		19,532		(37,224)		7,589	 49,429
Net change in fund balances	49,929	9,602		2		19,532		(37,224)		7,589	49,429
Fund balances - beginning	485,542	33,909		-		144,523		265,371		177,851	1,107,196
Fund balances - ending	\$ 535,471	\$ 43,511	\$	2	\$	164,055	\$	228,147	\$	185,440	\$ 1,156,625

## Cheyenne County, Colorado Budget and Actual Capital Projects For the year ended December 31, 2023

	Budgeted Amounts			unts	A	Actual mounts, udgetary Basis	Fina	iance with al Budget - ve (Negative)
		Original	ginal <u>Final</u>					
REVENUES								
Property Taxes	\$	151,752	\$	151,752	\$	167,621	\$	15,869
Intergovernmental		12,200		12,200				(12,200)
Total revenues		163,952		163,952		167,621		3,669
EXPENDITURES								
Current:								
General government		-		-		4,558		(4,558)
Capital Outlay		115,000		115,000		113,134		1,866
Total Expenditures		115,000		115,000		117,692		(2,692)
Excess (deficiency) of								
revenues over expenditures		48,952		48,952		49,929		977
Net change in fund balance		48,952		48,952		49,929		977
Fund balance - beginning		484,693		484,693		485,542		849
Fund balance - ending	\$	533,645	\$	533,645	\$	535,471	\$	1,826

### Cheyenne County, Colorado Budget and Actual Department of Human Services For the year ended December 31, 2023

	Budgeted	Amo	unts	A	Actual mounts, idgetary Basis	Fina	iance with Il Budget - ve (Negative)
	<b>Original</b>	l Final					
REVENUES							
Property taxes	\$ 64,121	\$	64,121	\$	70,826	\$	6,705
Intergovernmental	 388,136		388,136		334,963		(53,173)
Total revenues	 452,257		452,257		405,789		(46,468)
EXPENDITURES							
Current:							
Human services	496,638		496,638		398,200		98,438
Total Expenditures	 496,638		496,638		398,200		98,438
Excess (deficiency) of							
revenues over expenditures	 (44,381)		(44,381)		7,589		51,970
Net change in fund balance	(44,381)		(44,381)		7,589		51,970
Fund balance - beginning	 96,335		96,335		177,851		81,516
Fund balance - ending	\$ 51,954	\$	51,954	\$	185,440	\$	133,486

### Cheyenne County, Colorado Budget and Actual Conservation Trust For the year ended December 31, 2023

	Budgeted Amounts				Ai Bu	Actual mounts, idgetary Basis	Variance with Final Budget - Positive (Negative)
	0	riginal		Final			
REVENUES							
Intergovernmental	\$	9,000	\$	9,000	\$	10,293	1,293
Total revenues		9,000		9,000		10,293	1,293
EXPENDITURES							
Culture and recreation		-		-		691	(691)
Capital Outlay		10,000		10,000			10,000
Total Expenditures		10,000		10,000		691	9,309
Excess (deficiency) of							
revenues over expenditures		(1,000)		(1,000)		9,602	10,602
Net change in fund balance		(1,000)		(1,000)		9,602	10,602
Fund balance - beginning		33,693		33,693		33,909	216
Fund balance - ending	\$	32,693	\$	32,693	\$	43,511	\$ 10,818

# Cheyenne County, Colorado Budget and Actual Emergency Telephone Authority For the year ended December 31, 2023

	Budgeted Amounts					Actual mounts, idgetary Basis	Fina	ance with l Budget - e (Negative)
	- 0	Priginal		Final				
REVENUES								
Charges for services	\$	30,000	\$	30,000	\$	40,557	\$	10,557
Total revenues		30,000		30,000		40,557		10,557
EXPENDITURES								
Current:								
General government		35,550		35,550		21,025		14,525
Capital expenses		5,000		5,000				5,000
Total Expenditures		40,550		40,550		21,025		19,525
Excess (deficiency) of								
revenues over expenditures		(10,550)		(10,550)		19,532		30,082
Net change in fund balances		(10,550)		(10,550)		19,532		30,082
Fund balances - beginning		139,411		139,411		144,523		5,112
Fund balances - ending	\$	128,861	\$	128,861	\$	164,055	\$	35,194

### Cheyenne County, Colorado Budget and Actual RETAC For the year ended December 31, 2023

	Budgeted	Amou	ınts	A	Actual amounts, udgetary Basis	Variance with Final Budget - Positive (Negative)
	Original		Final			
REVENUES	 					
Intergovernmental	\$ 258,873	\$	258,873	\$	247,098	(11,775)
Miscellaneous	45,000		45,000		18,272	(26,728)
Total revenues	303,873		303,873		265,370	(38,503)
EXPENDITURES						
Health	258,873		258,873		232,217	26,656
Capital Outlay	45,000		45,000		33,151	33,151
Total Expenditures	 303,873		303,873		265,368	59,807
Excess (deficiency) of revenues over expenditures			-		2	21,304
Net change in fund balance Fund balance - beginning	<u>-</u>		-		2	21,304
Fund balance - ending	\$ 	\$		\$	2	\$ 21,304

### Cheyenne County, Colorado Budget and Actual Public Health For the year ended December 31, 2023

		Budgeted	Amo	unts	Actual Amounts, udgetary Basis	Variance with Final Budget - Positive (Negative		
		Original		Final				
REVENUES								
Intergovernmental	\$	471,458	\$	471,458	\$ 248,482	\$	(222,976)	
Charges for services		49,165		49,165	39,913		(9,252)	
Miscellaneous		38,150		38,150	 2,617		(35,533)	
Total revenues		558,773		558,773	291,012		(267,761)	
EXPENDITURES								
Health		531,204		531,204	328,236		202,968	
Total Operating Expenses		531,204		531,204	 328,236		202,968	
Operating income (loss)	•	27,569		27,569	(37,224)		(64,793)	
Net change in fund balance		27,569		27,569	(37,224)		(64,793)	
Fund balance - beginning		296,794		296,794	265,371		(31,423)	
Fund balance - ending	\$	324,363	\$	324,363	\$ 228,147	\$	(96,216)	

STATE:	
Colorado	
YEAR ENDING (mm/yy):	
Dogombon 2022	

### LOCAL HIGHWAY FINANCE REPORT

### II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
a. Property Taxes and Assessments	474,783	a. Interest on investments	
b. Other local imposts:		b. Traffic Fines & Penalities	
Sales Taxes		c. Parking Garage Fees	
2. Infrastructure & Impact Fees		d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	81,343
4. Licenses		f. Charges for Services	880
5. Specific Ownership &/or Other	51,620	g. Other Misc. Receipts	11,677
6. Total (1. through 5.)	51,620	h. Other	3,659
c. Total (a. + b.)	526,403	i. Total (a. through h.)	97,559
	(Carry forward to page 1)		(Carry forward to page 1)

AMOUNT	ITEM	AMOUNT
1,500,804		
	a. Forest Service	
	b. FEMA	
	c. HUD	
9,755		
9,755		0
1,510,559	3. Total (1. + 2.g)	(Carry forward to page 1)
	9,755	D. Receipts from Federal Government  1,500,804  1. FHWA (from Item I.D.5.)  2. Other Federal agencies:  a. Forest Service  b. FEMA  c. HUD  9,755  d. Federal Transit Admin  e. U.S. Corps of Engineers  f. Other Federal  9,755  g. Total (a. through f.)

### III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL

	ON NATIONAL HIGHWAY SYSTEM	OFF NATIONAL HIGHWAY SYSTEM	TOTAL
	(a)	(b)	(c)
A.1. Capital outlay:			
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities			0
(2). Capacity Improvements			0
(3). System Preservation			0
(4). System Enhancement & Operation			0
(5). Total Construction $(1) + (2) + (3) + (4)$	0		0
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0		0
			(Carry forward to page 1)

Notes and Comments:

FORM FHWA-536